



Education Report: Request to consult on a change of year levels for Manutuke School (2602)

To:	Hon Kelvin Davis, Associate Minister of Education (Māori Education)		
Cc:	Hon Chris Hipkins, Minister of Education		
Date:	31 October 2022	Priority:	Medium
Security Level:	In Confidence	METIS No:	1293310
Drafter:	Bruce Cumming Senior Adviser	DDI:	9(2)(a)
Key Contact:	Daniel Murfitt Director of Education Hawkes Bay Tairāwhiti	DDI:	9(2)(a)
Messaging seen by Communications team:	No	Round Robin:	No

Purpose of report

This report seeks your approval to proceed with consultation to change the year levels at Manutuke School (2602) from a Year 1-10 composite designated character school to a Year 1-13 composite designated character school.

Summary

1. Manutuke School (the kura) is a Year 1-10, decile 3, co-educational, composite, designated character school located near Gisborne in the Tairāwhiti region.
2. The kura delivers te reo Māori immersion and bilingual options for its ākonga. The kura roll includes a significant proportion of ākonga who whakapapa to Rongowhakaata Iwi, and this is reflected in the curriculum at the kura.
3. The Manutuke School Board, and its whānau consider it would be beneficial for its Year 10 ākonga to continue their full immersion and bilingual pathway through to Year 13 at the kura. This is because the philosophies, principles, values and Marau-ā-Kura ākonga would be experiencing would remain consistent as ākonga would not be transitioning to other kura. This would give ākonga stability in their education and reduce the inclination to leave school earlier, if they did not need to transition to a new school.

4. The likely impact of this change on other school rolls is expected to be minimal, as the number of Year 11-13 ākonga enrolments would not be significant. The eleven Year 11 ākonga that are currently taught at the kura under a satellite arrangement with Tolaga Bay Area School would enrol in the kura.
5. The Manutuke School Board has requested the change of year level from a Year 1-10 to a Year 1-13 composite, designated character school. Section 195 of the Education and Training Act 2020 (the Act) states that the Minister may, by written notice to the board of a composite school, require the board to provide education for the year levels specified in the notice, and if the Minister does so, the board must provide the education at the school accordingly.
6. A notice under section 195(1) is subject to the consultation requirements under section 209 of the Act, before changing the year levels given at a composite school, you must consult with the board of the kura concerned, and with the boards of any state schools whose rolls might be affected by this change. If you agree, the Ministry would conduct this consultation on your behalf.

Recommended Actions

We recommend that you:

- a) **note** the proposal from the Board to change the year level of Manutuke School from a Year 1-10 composite, designated character school to a Year 1-13 composite, designated character school;
- b) **note** that the Board has proposed a phased implementation of Year 11 and 12 by mid-2023 and Year 13 in 2024;
- c) **note** under section 209 of the Education and Training Act 2020, you must consult the Manutuke School Board, and the boards of all state schools whose rolls might be affected before changing the year levels given at a composite school under section 195 of the Act;
- d) **agree** that the Ministry undertake consultation under section 209 of the Education and Training Act 2020, on your behalf, with the Board of Manutuke School and the boards of all state schools whose rolls might be affected by the possible change of year levels for Manutuke School.

Agree / Disagree

If you agree, you are asked to:

- e) **sign** the attached letters to the presiding member of the Board and local Members of Parliament, informing them of your decision; and
- f) **note** that following the consultation a further report will be provided to you for your decision on changing the range of year levels of education provided by the kura; and

You are also asked to:

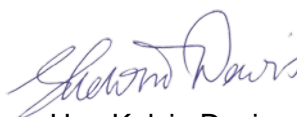
- g) **agree** that this Education Report be proactively released. Any information that might need to be withheld, will be done so in line with the provisions of the Official Information Act 1982.

Proactively release / Not release



Jocelyn Mikaere
Hautū | Deputy Secretary
Te Mahau | Te Tai Whenua (Central)

01/11/2022



Hon Kelvin Davis
Associate Minister of Education
(Māori Education)

21/11/2022

Background

1. Manutuke School is a co-educational, composite, designated character school, located in Manutuke, 14km from Gisborne in the Tairāwhiti region. The kura was established in 1885 as Te Arai Native School.
2. The Manutuke School Board has applied to change the year levels offered at the kura from a Year 1-10 to a Year 1-13 composite, designated character school (Annex 1).
3. Manutuke School roll in July 2022 was 149. The kura roll includes a significant proportion of ākonga who whakapapa to Rongowhakaata Iwi, and this is reflected in the curriculum at the kura.
4. The school has been delivering full immersion and bilingual options for its ākonga since 2004. Currently about two thirds of the ākonga at the kura are learning in full te reo Māori immersion Level 1, with the remainder in Level 3¹.
5. Manutuke School was approved as a designated character school in 2019 (*New Zealand Gazette*, notice number 2019-go5359). The kura provides an education which aims to foster a culture of success where ākonga build their self-worth through the stories and histories of Rongowhakaata. The designated character curriculum is that ākonga receive at Manutuke School incorporate the philosophy and principles of Ngā Maunga Toa Kōrero, the Pōwhiri Inquiry Model, Puketapu (resilience), Papatū (adaptability) and Manawaru (innovation).
6. In 2021, the kura was granted approval by Minister Hipkins to change from a Year 1-8 full primary to a composite Year 1-10 kura [METIS 1272109 refers].
7. The Board and whānau consider that it is beneficial for its Year 10 ākonga to continue their full immersion and bilingual pathway through to Year 13 at the kura. This is because the philosophies, principles, values and Marau-ā-Kura they experience at the kura would remain consistent. Results of a survey from the whānau of the kura, showed that 92% of whānau supported the proposal to change to a Year 1-13 kura.
8. Tolaga Bay Area School currently operates an off-site location for eleven Year 11 ākonga who have an education programme based at both Manutuke School and Tolaga Bay Area School. The ākonga that are currently attending this off-site location, will enrol in Manutuke School if the proposal is approved and once implemented in the school.

Legislation

9. The Manutuke School Board has requested the change of year level from Year 1-10 to Year 1-13 composite, designated character school.

¹ Level 1 immersion, education delivered in te reo Māori 81% to 100% of the time.
Level 2 immersion, education delivered in te reo Māori 51% to 80% of the time.
Level 3 immersion, education delivered in te reo Māori 31% to 50% of the time.

10. Under section 195(1) of the Education and Training Act 2020, you may, by written notice to the board of a composite school, require the board to provide education for the year levels specified in the notice. The board must then provide the education at the school accordingly.
11. A notice under section 195(1) is subject to the consultation requirements under section 209(1)(g) and 209(2)(d) being fulfilled. Under these sections, you must consult the board of the state school concerned, and the boards of all the state schools whose rolls might, in your opinion, be affected, before changing the year levels given at a composite school under section 195 of the Act.

Consultation

12. The Board consulted with the whānau of the ākonga to change the year levels to provide Year 1-13 education. There was 92% support for change.
13. If you agree to progress to consultation with the boards of other state schools, the Ministry will undertake the consultation required under section 209 of the Act, on your behalf. We have identified 27 schools and kura to consult (Annex 2). In addition, we will also consult with relevant unions and local iwi.

Application

14. The application submitted is for a change of year levels from a Year 1-10 composite designated character school to a Year 1-13 composite, designated character school. The Board has requested a phased implementation starting with the Year 11 satellite class from Tolaga Bay Area School enrolling at Manutuke in mid-2023. This would include providing Year 12 for previous students enrolled in Tolaga Bay Area School's satellite class. At the start of 2024, Year 13 would be introduced to Manutuke School.
15. The kura's roll projections are provided in the table below.

	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Roll Total
Actual July 2022	14	18	14	24	16	9	18	17	9	7	*11	/	/	157
Projected Sept 2023	16	14	18	14	24	16	9	18	17	9	7	11	/	173
Projected Sept 2024	17	15	14	18	14	24	16	9	18	17	9	7	12	190
Projected Sept 2025	19	19	18	18	16	12	22	18	10	16	14	8	4	194

* These 11 students are part of the satellite class for Tolaga Bay Area School

16. The Board is aware that should the kura pursue an application for a change of year levels to Year 1-13, it would need to gain consent to assess for the National Certificates of Educational Achievement (NCEA) by the New Zealand Qualifications Authority.

Network Analysis

17. Gisborne has a range of secondary schooling options with English-medium, bilingual te reo Māori programmes and kura that offer full immersion te reo Māori education.
18. Gisborne Boys' High School, Gisborne Girls' High School, Lytton High School, Campion College, and Te Karaka Area School offer English-medium and bilingual education programmes.
19. There are three composite Year 1-13 kura providing Māori immersion in Gisborne: Te Kura Kaupapa Māori o Ngā Uri A Maui, Te Kura Kaupapa Māori o Horouta Wānanga, and the Gisborne site of Te Kura Kaupapa Māori o Kawakawa Mai Tāwhiti.
20. None of the other Gisborne Kura Kaupapa Māori or secondary schools offer the same designated character curriculum that Manutuke School offers.
21. The number of Year 9-13 ākonga enrolled at Gisborne kura and schools over the past five years, are shown in the following table:

	Roll numbers for each year				
School name	2018	2019	2020	2021	2022
Edmund Campion Catholic College	316	298	263	259	252
Gisborne Boys' High School	779	766	763	801	789
Gisborne Girls' High School	794	769	771	770	721
Te Kura Kaupapa Māori o Kawakawa Mai Tāwhiti (Gisborne base)		6	32	29	19
Lytton High School	615	631	605	625	689
Sonrise Christian School	4	11	18	27	42
Te Kura Kaupapa Māori o Horouta Wānanga	28	29	25	25	26
TKKM o Nga Uri A Maui	54	31	44	45	50
Total	2590	2541	2521	2581	2588

22. The table shows that the Year 1-13 rolls of Gisborne secondary schools and Kura Kaupapa Māori rolls have been relatively steady and stable over the past five years. One state integrated school, Campion College, has experienced a gradual reduction

of its secondary school student numbers while Sonrise Christian School has gradually increased its roll over this period.

23. If Manutuke School offers Year 11-13 education, the effect on the rolls of local schools and kura is expected to be minimal. This is because only small numbers of Manutuke School leavers have enrolled at any other kura or secondary school in the past. Consequently, the effect of Manutuke School's proposal would be fairly evenly spread over the other school rolls.
24. Most of the ākonga who will enrol at Manutuke School for Years 11-13 will have been previously enrolled at the kura for Year 1-10.
25. Manutuke School roll in July 2022 was 149. If the proposal is approved, the impact on Māori immersion is expected to be positive with about 46 additional ākonga being able to continue their te reo Māori education pathway by 2025.
26. Manutuke School forecasts that the kura would gradually increase the roll from 149 to 194 by September 2025. We consider these projections are realistic based on steady roll growth at the kura and ākonga retention of its Year 8 and 9 ākonga. The projections for Years 11-13 are accurate for the retention of ākonga they are expecting to see.

Financial implications

27. The estimated additional operational cost to the Crown based on the projected rolls of the kura are \$242,978 in 2023 and \$516,441 in 2024.

Property and transport implications

28. If the application to change year levels is approved, it is projected that the kura would need four roll growth classrooms to support the proposed roll projections.
29. A gym/multipurpose space and additional property for resource, library and administration areas would also be required. Property funding would be contingent on future budget bids and the school plans to contribute some of its entitlement property funding, and also fundraise in the community.
30. The kura receives Māori Medium School Transport Funding to contract its own school transport. An increase in eligible ākonga numbers would increase transport funding for the kura.

Te Tiriti o Waitangi | Treaty of Waitangi implications

31. The proposal is consistent with the Crown's responsibilities under the Treaty, including to support the revitalisation and protection of te reo Māori as a taonga. This proposal also supports enhancing Māori participation in education, and Māori achieving success as Māori in an environment that will uplift and protect Rongowhakaata values. It also aims to remove barriers to access education for Māori ākonga by establishing a full Māori immersion pathway provision in the area.

Risks and Mitigations

32. At this stage, the Ministry is not aware of any risks pertinent to this application, or with a decision to approve consultation. Approving the proposal to consult would be beneficial for the community as the proposal is widely supported locally and aligns with Ministry goals to grow Māori immersion in the schooling network.

Next steps

33. If you agree to initiate consultation, you are asked to sign this report, the letter to the Presiding Member and letters to local Members of Parliament. The Ministry will then undertake this consultation on your behalf.
34. Once consultation has been completed, we will prepare a further Education Report providing you with the feedback from consultation seeking your decision on the change of year level for the kura.

Proactive release

35. It is intended that this Education Report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annexes

- Annex 1: Application for change of year level
- Annex 2: List of schools and kura to be consulted
- Annex 3: Letters to the Presiding Member and local Members of Parliament